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Cookie 'consent' rule: EEA implementation

The table below sets out EEA Member States' implementation of Directive 2009/136/EC (the "Directive"). The Directive amends Article 5(3) of Directive 2002/58/EC ("e-Privacy Directive") to introduce new rules for online service providers that require them to obtain visitors' "consent" before serving cookies and similar tracking devices to users' computers. In particular, the table identifies whether strict 'opt-in' consent requirements apply in each Member State (i.e. prior, express, informed consent) or whether consent can be inferred, for example, through appropriate browser / application settings or other means.

At the date of this table, cookie consent requirements have been adopted in 27 out of 31 EEA Member States.

Country	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
Austria	Yes	An amendment of the Austrian Telecommunications act implementing Article 5(3) came into effect on 22 November 2011.	Unclear	Information Requirement: Inform the user on the types of data processed (including cookies), the legal basis for and the purpose of processing the data, and the duration of storage. This

¹ In instances where Article 5(3) has not yet been implemented, local counsel have provided their assessment as to the likelihood that a strict 'opt-in' regime will apply. This assessment has been based on currently available information and the historic approaches of the local legislator and regulator.

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				 information can be provided in General Terms and Conditions or a Privacy Policy. Opt-In: Opt-in consent for processing the data (including cookies) required, except where for technical storage or access for the sole purpose of carrying out the transmission of a communication over an electronic communications network, or as strictly necessary in order for the provider of an information society service requested by the subscriber or user to provide the service. Implied Consent: Legislative notes to the amendments to the Telecommunications Act suggest that consent may also be inferred from browser or other application settings.
Belgium	Yes	The Belgian Chamber of Representatives adopted an amendment to the Belgian	No	Cookies may be served if the user gives consent, having been provided with clear and comprehensive information about why their

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	 Electronic Communications Act 2005 implementing Article 5(3). An earlier 2010 consultation paper published by the Belgian Telecommunications regulator initially proposed "prior and written consent". However, this proposal for prior, written consent has not been implemented into law. In May 2014, the Belgian Privacy Commission launched a draft recommendation and public consultation on the use of cookies. The recommendation confirms that whilst implied consent may be an acceptable mechanism to 		 In the absence of further guidance, website operators may rely on "implied" consent, provided it is "freely given, unambiguous, specific and informed".

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		confirm the use of cookies, it must be unambiguous and it would be difficult to qualify the inactivity of the user as a method of confirming implied consent.		
Bulgaria	Yes	 An amendment to the Bulgarian Electronic Messages Act implementing the amended Article 5(3) came into effect on 29 December 2011. Online service providers must provide "clear and comprehensive information" about the use of cookies and give individuals "the opportunity to refuse" those cookies. In all cases, the use of an online service cannot be made dependent on the user's consent 	No	 Online services providers must give users a mechanism for refusing consent. Collected data must be destroyed after expiration of the term specified.

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		to cookies.		
Croatia	Yes	An amendment to the Electronic Communications Act, implementing Article 5(3) of Directive 2002/58/EC as amended, came into effect on 10 August 2011.	Yes	Storing information or gaining access to information already stored in the terminal equipment of a subscriber or user is only allowed if the subscriber or user has given his or her consent, having been provided with clear and comprehensive information.
Cyprus	Yes	An amendment to the Regulation of Electronic Communication and Postal Services Law, implementing Article 5(3) of Directive 2002/58/EC as amended, came into effect on 18 th May 2012.	Yes	Storing information or accessing information already stored in the terminal equipment of a user is only allowed if the user has given his or her consent, having been provided with clear and comprehensive information.
Czech	Yes	The current legal standard to use	No	To the extent that notice and opt-out is

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Republic		cookies in the Czech Republic is notice and opt-out (even though some government authorities maintain an unofficial position that opt-in is the actual standard required for "non-necessary" cookies). • Legislation implementing the Directive and the revised Article 5(3) did not alter the previous cookie requirements (i.e. notice and opt-out). This implementing legislation came into force on 1 January 2012		recognised as the current legal standard, this remains the case.
Denmark	Yes	 The Danish implementation of the revised Article 5(3) came into effect on 14 December 2011. The Danish regulator issued 	No	 The Danish implementation is an almost verbatim reproduction of Article 5(3). However, according to the updated guidelines, notice must be given to the visitor the first time

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		updated guidelines in April 2013 regarding the Danish rules concerning cookies.		 the visitor visits the website. This must include information on the use of cookies, including potential use of third party cookies. The notice can include an express mechanism to accept or decline the use of cookies or can state that further use of the website constitutes consent. This means that implied consent can be obtained through the 'informed actions' of the visitor. To achieve this, the notice should include a broadly-worded "consent" message, and link to a more detailed cookie policy providing a description on how to reject the website's uses of cookies. A cookie-consent tool is recommended to adjust cookie settings, as browser settings are unlikely to suffice. The website's detailed cookie policy must always be available when visiting the website,

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				i.e. in the top or bottom of the website page, next to the "Terms of Use" and the "Privacy Policy" as seen on most websites.
Estonia	N/A	 In Estonia, the Ministry of Economic Affairs and Communications is responsible for implementing Article 5(3) into national law. The Ministry has taken the position that Article 5(3) is already covered by the Article 102 of the Estonian Electronic Communications Act, and therefore that no further implementation measures are necessary 	No	 No further implementation needed. The local Data Protection Authority indicates that a 'consent' requirement applies for serving of cookies in Estonia. However, commentators believe that Estonian law will continue to allow consent to be obtained using a notice and opt-out approach.
Finland	Yes	New legislation (amending the	No	Finish law includes the wording of the revised

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		Act on the Protection of Privacy in Electronic Communications) has implemented article 5(3) and entered into force on 25 May 2011.		 Article 5(3) plus some elements of recital 66, which recognise the possibility of obtaining consent via browser or other application settings. The legal requirement is therefore 'consent' qualified by an express reference to the ability to rely on browser or other application settings.
France	Yes	 Legislation implementing the revised Article 5(3) came into effect on 27 August 2011 (available online here). CNIL issued updated cookie guidance (published 15 December 2013). In March 2014 a new consumer rights law came into force which amends the Data Protection Act 	No	 The legal requirement is 'consent' qualified by an express reference to the ability to rely on browser or other application settings. Based on the CNIL's updated cookie guidance, implied consent is now accepted and companies must implement a two-step approach for obtaining consent. Step 1: Cookie banner The website must contain a cookie banner informing

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		and grants the CNIL new powers to conduct online inspections (in addition to the existing on-site inspections). This provision gives the CNIL the right, via an electronic communication service to the public, "to consult any data that are freely accessible, or rendered accessible, including by imprudence, negligence or by a third party's action, if required, by accessing and by remaining within automatic data protection systems for as long as necessary to conduct its observations." This new provision gives the CNIL stronger powers to inspect the online activities of companies,		the web user about: - the purposes of the cookies; - the possibility to object to the use of cookies and to modify settings by clicking on a link (made available in the cookie banner); - the fact that if the user continues to navigate the website, this constitutes valid consent to the storage of cookies on their device. The cookie banner must not disappear from the web page unless the user continues to navigate the website (e.g., by clicking on a web link, an image or a button). Step 2: Cookie notice The user must have access to a dedicated cookie

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		including on their approach to the use of cookies.		notice page (e.g., by clicking on a link available on the cookie banner), which informs the user, amongst other things, of: - the use of cookies and their purpose; - the possibility to reject cookies; - the means to object to the use of cookies. Use of cookies is prohibited where: - the user chooses not to continue navigating the website (e.g., the user closes the page) or in the absence of any material action; and - the user clicks on the link in the banner enabling them to change the cookie settings/options and chooses to refuse all cookies. • The CNIL indicates the (non-exhaustive) mechanisms that it considers compliant are:

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				 consent banner on the top of a webpage; consent request overlaid on the page; tick boxes while subscribing to a service online. The CNIL has provided two examples of consent wording on its website.
Germany	Yes	Both the EU Commission and the German Federal Ministry of Economics and Technology (the 'Ministry') are of the opinion that the Directive has been implemented in Germany.	Yes	 The Ministry highlights that personal data 'necessary' for providing the service may be collected and used under section 15 (1) (1) of the Telemedia Act ('TMG'). As section 12 TMG requires statutory justification or consent for collecting and processing personal data, the Ministry concludes that information that is not "for technical reasons necessary to deliver the service" may only be used after obtaining the user's consent. Under section 13 TMG, a user must be informed

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				about the collection and use of their personal data the first time they use the service. If consent is obtained electronically, the provider must ensure that: - consent was consciously and unambiguously given; - a record of the consent is kept; - the user can access their consent status at any time; and - the user can revoke their consent at any time (the user must be informed of this right before declaring his/her consent). • Section 15 (3) TMG permits the use of pseudonymous profiles without user consent. The user must be provided with the opportunity to opt-out and must be informed of this right the first time they use the service. The profiles must not be combined with information about the

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				person behind the pseudonym.
Greece	Yes	 Article 5(3) was implemented into Greek Law by Article 4, paragraph 5 of Law 3471/2006 as amended by Article 170 of Law 4070/2012. The regulatory position is that cookies can be served only where the user has given his or her consent, having been provided with clear and comprehensive information about cookie use. 	No	 The regulatory requirement is "consent" qualified by the ability to rely on browser or other application settings. Exceptions to the general obligation to obtain consent and inform the user about the use of cookies are the installation of cookies for the sole purpose of carrying out the transmission of a communication over an electronic communications network, or as strictly necessary in order for the provider of an information society service requested by the subscriber or user to provide the service.
Hungary	Yes	The Amendment to the Hungarian Act on Communications (the Act CVII of 2011 implementing Article 5(3) of the e-Privacy Directive)	No	The Directive has been implemented and the requirement to obtain consent may be met through appropriate browser or other application settings.

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		entered into force on 3 August 2011. The original bill submitted to the Parliament required 'prior' consent to access and storage of cookies. However, during its debate in the Hungarian Parliament, the bill was amended to remove the requirement for consent to be 'prior'.		 Local commentators believe that consent may be given after cookies have been served, due to the removal of the 'prior' wording. The new Section 155 (4) of the Act on Electronic Communications provides that "Data may be stored or accessed on the terminal equipment of the subject end-user or subscriber after the provision of clear and comprehensive information – including the purpose of data processing – if consent of the end-user or subscriber has been granted hereto." Hungarian law has not implemented the exemptions to Article 5(3) that allow cookies (or similar technologies) to be served without consent where strictly necessary to provide a user-requested service.
Iceland	No	The Icelandic Government put	No	The proposed implementation prescribes that

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		forward a bill in Parliament in 2012 which envisaged implementation of the revised Article 5(3). • However since Directive 2009/136/EC has not been formally adopted into the EEA-agreement, the Government has currently postponed implementation of Article 5(3).		clear and comprehensive information should be given to the user. The proposals also recognise the possibility of obtaining consent via browser or other application settings.
Ireland	Yes	Ireland has implemented the revised Article 5(3) through the European Communities (Electronic Communications Networks and Services) (Privacy and Electronic Communications) Regulations 2011 which came into force on 1st July 2011.	No	 The Regulations do not prescribe how information is to be provided or consent is to be given. They state that the methods of providing information and giving consent should be as "user-friendly as possible" but that "where it is technically possible and effectivethe user's consent to the storing of information or to

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		 The Data Protection Commissioner has published a Guidance Note on the new Regulations but it makes no reference to a lead in period. In December 2012, the Data Protection Commissioner identified approximately 80 websites and wrote to the operators seeking confirmation of their intended compliance approach, indicating that enforcement action may be taken. 		gaining access to information already stored may be given by the use of appropriate browser settings or other technological application by means of which the user can be considered to have given his or her consent". • According to the Guidance Note, the Data Protection Office considers that the settings currently available on website browsers are not sufficient to obtain consent.
Italy	Yes	The cookie consent requirements — set forth under Directive 2009/140 CE - were fully	No	The storing of information in the terminal equipment of a user is allowed on the condition that the user has given his or her

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		implemented in Italy by Legislative Decree no 69 of May 28th 2012. A further regulation, issued by the Italian Data Protection Authority (DPA), on June 4 th 2014, completed such provisions by giving the guidance referred to by such piece of Law. The relevant requirements will become effective on June 3rd 2015.		 consent, having been provided with clear and comprehensive information. Consent is not needed for technical cookies, such as session cookies, analytics cookies or functional cookies; as defined by the DPA. According to the general decision issued by the DPA on June 4th, 2014, as soon as the user accesses the homepage or another web page, a banner shall immediately appear, containing a "short information notice" on cookies, including (i) a link to the full text notice providing information on the use of different categories of cookies, as well as the possibility to choose which specific cookies to authorise, (ii) whether the site also uses third-party cookies and (iii) a statement informing the user that by continuing to use the website, the user consents to the use of cookies.

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				 The user shall be able to remove the banner only by performing an action, however the selection of an item contained on the web page shall be deemed sufficient for this purpose. Also alternative solutions are allowed by the DPA: based on the requirement that consent must be expressed freely and specifically. Use of profiling technologies that enable the analysis of the purchase behaviour or choices of users or to help identify their personality traits shall be subject to a notification to the Italian Data Protection Authority.
Latvia	Yes	Latvia has implemented Article 5(3) through amendments to the Law on Information Society	Yes	The implementation of the Directive into Latvian law does not expressly address the use of browser settings to obtain consent, indicating

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		Services. • The amendments became effective from 8 June 2011.		that a strict 'opt-in' consent requirement may apply.
Liechtenstein	No	Implementation of the revised Article 5(3) is currently in progress but details have not yet been made available.	Unknown	N/A
Lithuania	Yes	Amendments to the Law on Electronic Communications, implementing the revised Article 5(3) of the e-Privacy Directive, came into effect on 1 August 2011. The Lithuanian State Data Protection Inspectorate issued recommendations regarding use	Yes	 Cookies can be served only where the individual has consented in advance of receiving them, having first been provided with clear and comprehensive information about their use. Consent is not required for technical storage or access for the sole purpose of carrying out the transmission of a communication over an electronic communications network, or as strictly necessary for the provision of an information

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		of cookies and other similar means in December 2011.		 society service explicitly requested by the subscriber or user. Any website operator intending to use cookies must disclose what cookies will be used and for what purpose(s) in order to assess for which cookies prior consent must be obtained. The State Data Protection Inspectorate indicates the following possible ways to obtain consent: (a) informative line in the web page (e.g., on the top of page); (b) pop-ups; (c) registration in the web page (but note that where users have already consented to data protection terms as part of a previous registration, it is not sufficient simply to amend these terms to obtain cookie consent – a 'fresh' cookie consent must be obtained).
Luxembourg	Yes	Luxembourg implemented the revised Article 5(3) of the e-	No	Prior informed consent of subscriber or user is

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		Privacy Directive plus some elements of recital 66 on 28 July 2011. These came into effect on 1 September 2011.		 The act provides that (i) the methods of providing information and offering the right to refuse should be as user-friendly as possible and (ii) where it is technically possible and effective, the user's consent to processing may be expressed by appropriate browser or other application settings.
Malta	No	New regulations (Legal Notice 239 of 2011 entitled Processing of Personal Data (Electronic Communications Sector) (Amendment) Regulations 2011 have been adopted that, by and large, copy the wording of the revised Article 5(3).	No	 The new regulations do not mandate the form or type of consent required. However, while the new regulations do not prohibit obtaining consent through browser settings, there have been suggestions that the local DPA will recommend against relying on browser settings to establish consent.

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		They came into force on 1 st January 2013.		
Netherlands	Yes	 The new law implementing the revised Article 5(3) (set out in article 11.7a Telecommunications Act) came into effect on 5 June 2012. In addition to introducing a requirement for consent when using cookies, the new law also imposes a "burden of proof" requirement. This creates a legal presumption that visitor data collected across commercial websites using cookies qualifies as personal data processing - 	 For the time being and as long as the amendment is not yet in force, yes. However, the explanation to the proposed amendment allows for implied consent as a lawful form of consent. Many websites in the Netherlands have now already 	 Website operators must provide users with information and obtain their prior consent before storing or accessing cookies. Currently an exemption applies for cookies which are: a) necessary for the purpose of performing the network communication; or b) strictly necessary to perform a user-requested service. In the future a new exemption could apply for cookies that are used to collect information about the quality and efficiency of a websites and which have little or no effect for the privacy

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		unless the website operator can establish otherwise. This burden of proof took effect on 1 January 2013. The relevant Dutch regulators, The Authority for Consumers and Markets (the "ACM)", which will enforce article 11.7a Telecommunications Act) and the Dutch Data Protection Authority (which regulates personal data processing) have both stated that enforcing cookie consent rules will be a priority in 2013. In July 2013 the OPTA issued updated policy guidelines with respect to the article 11.7a. In February 2013, following concerns raised about the impact	removed a request for express consent and are obtaining implied consent.	 of the website user, for example analytical cookies under certain conditions, affiliate cookies and A/B testing cookies. Cookies served to collect information for profiling or targeted advertising purposes will be presumed to qualify as personal data processing requiring unambiguous consent. In May 2014, the Dutch Data Protection Authority (DPA) issued a report of its findings in an enforcement case against an advertising agency. The DPA conducted an investigation into the compliance of the advertising agency 'YD Display Advertising Benelux' (YD) with (a) the Telecommunication Act and (b) the Dutch Data Protection Act. The DPA found that: a) YD violated the Telecommunication Act, infringing both the notice and consent requirements. The violations would still exist

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		of a strict opt-in requirement to online businesses and consumers' online experiences, the Minister for Economic Affairs announced that the cookie law would be amended. • The amendment was published on 20 May 2013 and set forth (a) the acceptance of implied consent and (b) exemptions for cookies that have no or little effect for the privacy of the users and which are used to obtain information about the efficiency and the quality of the website (e.g. affiliate cookies, first party analytics cookies). After the publication of this amendment it was open for comments until 1		even if proposed amendments to the Telecommunication Act were applied. b) The DPA concluded that YD placed tracking cookies through websites of advertisers/publishers working together with YD, enabling YD (and its network of advertisers) to track the behaviour of visitors through multiple websites, The use of such cookies and the subsequent processing of data was presumed to be processing of personal data within the meaning of the Dutch Data Protection Act. c) YD did not request the users' unambiguous consent for the processing of their personal data, therefore YD has no ground for processing such data and therefore acted in breach of the Dutch Data Protection Act. In the summer of 2014 the Dutch Public

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		July 2013. The text of the amendment has been reviewed by the Council of State and the final text of the amendment has been submitted before Parliament. It is currently unknown when the final text of the amendment will become effective.		Broadcasting Service ('NPO') was the subject of a jointly-led enforcement action by the DPA and ACM which led to the following findings: a) Prior consent must be obtained before cookies are placed on a user's device. b) Clicking on a link to obtain 'further information' about cookies does not amount to consent. c) The identities of third party ad networks must be disclosed. d) Cookie policies must be specific to the site in question. A "one size fits all" policy across different sites using different cookies does not work.
Norway	Yes	The Norwegian Ecom Act was amended with effect from 12 July 2013 and requires consent to use of cookies.	No	According to the new provisions in the Ecom Act, a predefined setting in the user's browser will constitute a sufficient consent as long as there is clear information available on the website on what kinds of cookies and similar technologies are being used, what information is

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				being processed, the purpose of the processing and who is processing the information.
Poland	Yes	Changes to the Telecommunications Law governing cookies took effect on 22 March 2013. The amendment introduces a general informed consent requirement for cookies.	No	 From 22 March 2013, individuals' informed consent is required for cookies unless: (i) the cookie is for the sole purpose of carrying out a transmission and/or (ii) the cookie is necessary to provide a service requested by the user. However, under the amendment, consent can be given via appropriate software settings, including browser settings. Further, the two main regulator's websites in Poland have both adopted an implied cookie consent banner approach and even the Polish Ministry of Administration and Digitization (Ministerstwo Administracji i Cyfracji) has indicated it supports consent obtained through browser settings. On this basis, implied consent seems to suffice for Poland at present. More

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				information available on the Fieldfisher Privacy Law blog at http://privacylawblog.fieldfisher.com/2013/pol-and-and-cookies-whats-the-story
Portugal	Yes	 Portugal has implemented the revised Article 5(3) through Law n.º 46/2012, of 29 August amending Law n.º 41/2004. The amendments came into force on 30 August 2012. The Portuguese Data Protection Authority has announced that guidelines will be issued in 2013 and that there will be a "grace period" (without having stated the period of time) before taking any enforcement action for noncompliance. At the time of 	Yes	 Prior consent of the user is required, unless the cookies are necessary to perform a user-requested service. In addition, prior, clear and comprehensive information must be given to the user. The new law is silent about the use of browser settings to obtain consent. Guidance is therefore needed from the Portuguese Data Protection Authority as to whether website operators can rely on browser or other application settings.

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		publication, these guidelines have still to be issued.		
Romania	Yes	 The provisions of the amended Article 5(3) of the e-Privacy Directive became effective on April 26, 2012, the publication date in the Official Gazette of Romania of Government Emergency Ordinance No. 13/2012 ("G.E.O. No. 13/2012") amending and completing Law No. 506/2004 on processing of personal data and the protection of private life in the field of electronic communications. Currently, the Romanian Data Protection Authority (the "RDPA") 	No	Storage of cookies is generally allowed subject to the following conditions: (i) the user has been given clear and comprehensive information (including transparency information complying with Romanian data protection rules when processing individuals' personal data), and (ii) the user has given his or her consent. Consent may be given: - expressly - implicitly, by the use of internet browser settings or similar technologies However, when assessing the validity of the express

Cour	ntry	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
			has not published any guidelines or opinions in respect of how the new rules should be implemented		or implicit consent, the RDPA will seek to determine whether the data subjects were fully informed and aware that they were agreeing to cookies being set.
Slova		Yes	 Slovakia's amendments to the Act on Electronic Communications implementing the amended Article 5(3) were approved by Parliament on 1 June 2011. The Act became effective on 1 October 2011. 	No	 The amended Act includes the wording of the revised Article 5(3) plus some elements of recital 66, which recognise the possibility of obtaining consent via browser or other application settings. The legal requirement is "consent given on the basis of clear and complete information; as the user's consent is also deemed the using of the appropriate settings of a browser or other application".
Slove	enia	Yes	Slovenia has implemented the Directive through the new Electronic Communications Act (ZEKom-1), which came into	No	Cookies may be served as long as individuals have provided their consent, having been given clear and comprehensive information about the data controller and the purposes for which their

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		force on 15 January 2013. The relevant cookie consent provisions will become effective on 15 June 2013.		 personal data will be processed. The legal requirement is qualified by an explicit reference to the ability to rely on browser settings or other applications. No consent is required if the cookie is served for the sole purpose of carrying out the transmission of a communication or which is strictly necessary to provide a user-requested service.
Spain	Yes	The law on the Information Society and Electronic Commerce (34/2002), the so called LSSI, was originally amended by Royal Decree 13/2012 in order to incorporate the cookie rule. The amendment came into force on 2 April 2012.	No	 Cookies may be served as long as individuals have provided their consent, having been given clear and comprehensive information, in particular about the purposes for which their personal data will be processed. Express consent is not required, although the guidelines indicate a preference for express consent. A conscious and positive action from the user is

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		 The Spanish regulator has also issued guidelines in April 2013 regarding the Spanish rules concerning cookies. Law 9/2014 further amends the regulation of the use of cookies in the LSSI. w. These amendments became law on 11 May 2014. and the main changes are described below. a) Advertising networks shall also now be liable, together with the internet service provider, for their failure to comply with the cookie rules. b) The regulation of the way in which consent may be obtained via the configuration 		required. The user must be informed what action amounts to consent. While a 'click to accept' is the preferred mechanism, obtaining implied consent via the user's behaviour is accepted. Clear and comprehensive information must be given about the use of cookies and in particular about their purposes. This must include a description of how to revoke consent and remove cookies. The guidelines recommend that information about cookies is provided separately from the terms of use and privacy policy. Finally, the guidelines encourage session cookies wherever possible over permanent cookies. If permanent cookies are used, their expiry should be kept to the minimum necessary. In January 2014 the Spanish DPA issued its first fines for infringement of the cookie rules. The two

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		of web-browsers has also been tweaked. c) It is an infringement to serve cookies without the individual's consent. Due to a legislative error this was previously not the case and the Spanish regulator could not undertake enforcement actions on this issue. d) Infringements of the cookie rules may be classified as 'low' or 'serious'. The latter category shall apply if the organisation infringes the cookie rules more than once within a three-year period. e) The enforcement powers of the Spanish regulator have		companies involved were fined €3,000 and €500 respectively for an infringement of the obligation to provide information on the use of cookies (as described above). The fines levied could have been much higher however the low level of fines should not be taken as an indication that the Spanish DPA will take a soft approach on enforcement of the rules. • There are reports of another 11 cases under investigation.

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		become more flexible. The Spanish regulator is now also able to issue warnings for a failure to comply with the cookie rules, or decide that it shall apply the lowest category of fines for serious infringements of the rules. These measures may only be taken if certain mitigating circumstances apply.		
Sweden	Yes	 Changes to the Telecommunications Act came into effect from 1 July 2011 to implement the revised Article 5(3). In its initial implementation work, 	No	 The Directive has been implemented and requires users' consent to cookies. For the time being, this is understood to mean that consent can be achieved relying on browser settings.

Country	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
		the Government indicated that the cookie "consent" rule should not be interpreted as a change from the old regime per se, and therefore that users' web browser settings will as far as possible be considered to indicate consent. However, the Government has also indicated that since the consent rule comes from a European Directive, it cannot be too deterministic about how the cookie consent rule will apply. Instead, it intends to leave regulation of the application to the relevant regulatory authorities.		 However, this should be kept under review in light of future regulatory decisions. Some authorities have chosen to actually collect consent instead of relying to the governments statement, but that seem to be a more "to be on the safe side" approach.
United Kingdom	Yes	The UK has implemented the Directive through the Privacy and	No	The legal requirement is qualified by an explicit reference to the ability to rely on browser

Country	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
		Electronic Communications (EC Directive) (Amendment) Regulations 2011, which came into force on 26 May 2011. • The Information Commissioner's Office (ICO) published initial guidance on how UK businesses can comply with the new Regulations, together with details of how it proposes to enforce the new Regulations. • The latter indicated that ICO would afford businesses a period of 12 months (to 25 May 2012) to adapt to the new consent regime before it would take any enforcement action for noncompliance.		 Advice from the ICO indicates that current browser settings are not sufficient to obtain users' consent. The ICO expects organisations to audit their website cookie use, assess the intrusiveness of the cookies they serve, and then determine appropriate cookie consent strategies. Guidance published by the ICO acknowledges the validity of implied consent solutions. However, for implied consent to be valid, users must be made fully aware that their actions will result in cookies being set. Privacy policy disclosures on their own are not sufficient. In limited circumstances, the ICO advises explicit consent may be more appropriate, such as where sensitive personal information is

Country	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
		 That 12 month grace period has now come to an end and ICO has published further guidance on the new cookie rules. These confirm the validity of implied consent. In December 2012, the ICO published a report describing the concerns of consumers with regard to the use of cookies by website operators and the possible enforcement actions the ICO may pursue in instances of non-compliance. More information available here. In April 2013, the ICO said it will 		collected.
		continue to focus on those websites i) that are doing nothing to raise awareness of cookies; ii)		

Country	Has Article 5(3) been implemented?	Implementation status	Strict 'opt-in' consent required (or expected)? ¹	Legal requirement
		are failing to obtain user's consent; or iii) which are most-visited by users; or where they continue to receive the most complaints by users.		

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