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MOTION TO VACATE

DISMISS MARIJUANA CHARGES - 1

JUDGMENTS AND

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- 1. I am the City of Seattle's elected City Attorney and, together with Assistant City Attorney Kelly Harris and other attorneys in the Criminal Division, represent the City of Seattle in these cases. I am over 18 years of age, am competent to be a witness and testify, and have personal knowledge of the facts stated herein.
- 2. The cases subject to this motion involve convictions during the years 1996 through 2010 for Possession of Marijuana under either RCW 69.50.401(e) or RCW 69.50.4014. When I first became City Attorney, I made good on my promise to stop prosecuting marijuana possession cases.
- 3. Initiative 502, approved by Washington state's voters on November 6, 2012, eliminated all state criminal penalties for possession of personal use amounts marijuana by adults.²
- 4. A drug conviction, even for the misdemeanor offense of Possession of Marijuana, can have significant negative collateral consequences affecting a person's employment opportunities, education options, qualification for government benefits and programs, travel, and immigration status.
- 5. According to a report by the ACLU, African-Americans are 3.73 times more likely to be arrested for possession of marijuana than Caucasians, even though both groups consume marijuana at similar rates. The perception among many persons that enforcement of drug laws discriminates against African-Americans has profound adverse effects on their cooperation with law enforcement, respect for the law and participation in

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6. Now that Washington's legal marijuana regulatory system is in effect, I believe vacating and dismissing all prior adult marijuana possession convictions from the Seattle Municipal Court, all of which were originally prosecuted by the Seattle City Attorney's Office, best serves the interests of equity and justice.

C. **STIPULATION**

Solely for the purposes of this motion, the City and DPD stipulate that noncitizen defendants convicted of marijuana possession between 1996 and 2010 were not adequately advised of immigration consequences as required by Padilla v. Kentucky, 559 U.S. 356 (2010) and State v. Sandoval, 171 Wn.2d 163, 249 P.3d 1015 (2011).

D. **ARGUMENT**

1. Since the conduct upon which the conviction in these cases was based is no longer unlawful and to promote the interests of fairness and justice, the Court should vacate the judgments.

CrRLJ 7.8(b) provides:

Mistakes; Inadvertence; Excusable Neglect; Newly Discovered Evidence; Fraud; etc. On motion and upon such terms as are just, the court may relieve a party from a final judgment, order, or proceeding for the following reasons:

(5) Any other reason justifying relief from the operation of the judgment.

The motion shall be made within a reasonable time and for reasons (1) and (2) not more than 1 year after the judgment, order, or proceeding was entered or taken, and is further subject to RCW 10.73.090, .100, .130,

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² See RCW 69.50.401(3).

and .140. A motion under this section does not affect the finality of the judgment or suspend its operation.

The prosecution may bring a motion under this rule, even though it was the prevailing party at trial. In *State v. Hall*,³ the court held that the State had the authority under CrR 7.8(b)(5) (identical to CrRLJ 7.8(b)(5)) to move to vacate the defendant's felony murder conviction that was invalid under *In re Personal Restraint of Andress*.⁴ The language of CrR 7.8 does not restrict either party's ability to move for relief.⁵ Likewise, the language of CrRLJ 7.8 does not restrict the City's ability to move for relief.

Relief under CrRLJ 7.8(b)(5) is limited to extraordinary circumstances not covered by any other section of the rule and must involve circumstances that did not exist at the time the judgment was entered.⁶ Vacating a conviction for a crime based on conduct that is no longer criminal is not covered by any other section of CrRLJ 7.8 and the legalization of Possession of Marijuana occurred years after the judgments were entered in these cases.

Vacating these convictions also serves as evidence that the criminal justice system acknowledges the racial disproportionality of enforcement of drug laws and is capable and willing to respond to that concern. Steps to refute the perception of racial discrimination in the criminal justice system, regardless of the validity of that perception,

³ 162 Wn.2d 901, 905, 177 P.3d 680 (2008).

⁴ 147 Wn.2d 602, 56 P.3d 981 (2002).

⁵ Hall, 162 Wn.2d at 905.

⁶ See State v. Florencio, 88 Wn. App. 254, 259, 945 P.2d 228 (1997), review denied, 134 Wn.2d 1026 (1998); State v. Aguirre, 73 Wn. App. 682, 688, 871 P.2d 616, review denied, 124

serves to foster cooperation with law enforcement officers, respect for the law and greater participation in the court system. For these reasons, the court should vacate the judgment in these cases.

2. RCW 9.96.060 does not apply to a motion brought by the City to vacate a conviction.

The statute authorizing vacation of a non-felony conviction addresses a motion to vacate a conviction made by the defendant, as opposed to the prosecution. RCW 9.96.060 provides, in pertinent part:

- (1) Every person convicted of a misdemeanor or gross misdemeanor offense who has completed all of the terms of the sentence for the misdemeanor or gross misdemeanor offense may apply to the sentencing court for a vacation of the applicant's record of conviction for the offense. .
- (3) Subject to RCW 9.96.070, every person convicted of prostitution under RCW 9A.88.030 who committed the offense as a result of being a victim of trafficking, RCW 9A.40.100, promoting prostitution in the first degree, RCW 9A.88.070, promoting commercial sexual abuse of a minor, RCW 9.68A.101, or trafficking in persons under the trafficking victims protection act of 2000, 22 U.S.C. Sec. 7101 et seq. may apply to the sentencing court for vacation of the applicant's record of conviction for the prostitution offense. . . .
- (4) Every person convicted prior to January 1, 1975, of violating any statute or rule regarding the regulation of fishing activities . . . may apply to the sentencing court for vacation of the applicant's record of the misdemeanor, gross misdemeanor, or felony conviction for the offense.

The express language of this statute allows "[e]very person convicted" to apply to vacate a conviction. The statutory language does not include the prosecuting authority.

Under the age old rule of statutory construction, expressio unius est exclusio alterius, ("to

Wn.2d 1028 (1994).

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express or include one thing implies the exclusion of the other"), where a statute specifically designates the things upon which it operates, there is an inference that the Legislature intended all omissions. RCW 9.96.060 does not apply to a motion brought by the City to vacate a conviction.

3. <u>To promote the interests of justice, the Court should dismiss the Possession of Marijuana charges.</u>

CrRLJ 8.3(a) provides:

On Motion of Prosecution. The court may, in its discretion, upon motion of the prosecuting authority setting forth the reasons therefor, dismiss a complaint or citation and notice.

Dismissing this charge is consistent with, and something of a corollary to, the discretion of the City Attorney to charge this offense initially. A prosecutor's inherent charging discretion necessarily is broader than a mere consideration of sufficiency of evidence and likelihood of conviction, and this "most important prosecutorial power" allows for the consideration of individual facts and circumstances when deciding whether to enforce criminal laws, and permits the prosecuting attorney to seek individualized justice; to manage resource limitations; to prioritize competing investigations and prosecutions; to handle the modern proliferation of criminal statutes; and to reflect local values, problems, and priorities. Likewise, dismissing this charge reflects Seattle's values and recognizes the negative collateral consequences of a drug conviction,

⁷ State v. LG Electronics, Inc., 186 Wn.2d 1, 9, 375 P.3d 636 (2016); State v. Ortega, 177 Wn.2d 116, 124, 297 P.3d 57 (2013).

⁸ State v. Rice, 174 Wn.2d 884, 901–02, 279 P.3d 849 (2012).

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including difficulty in finding employment or getting into college or the military, obtaining student loans or government subsidized housing, qualifying for food stamps or other government assistance, being allowed entry into some foreign countries and obtaining child custody or adoption. Also, the public perception that the criminal justice system is fair and responsive to changes in societal attitudes regarding what conduct is sufficiently dangerous to warrant the condemnation of the criminal law would be enhanced by dismissing this charge. For these reasons, the City asks that the complaints be dismissed. 4. Additional legal concerns apply in cases involving noncitizens.

Following discussions with and based on representations made by DPD, and because the City is already seeking to vacate these convictions and dismiss these complaints, the City stipulates that noncitizen defendants convicted of marijuana possession between 1996 and 2010 were not adequately advised of immigration consequences as required by *Padilla v. Kentucky*, 559 U.S. 356 (2010) and *State v.* Sandoval, 171 Wn.2d 163, 249 P.3d 1015 (2011). To reflect this stipulation, the City respectfully requests that the Court include Proposed Finding of Fact No. 4 and Proposed Conclusion of Law No. 5 in the Proposed Order to reflect this stipulation.

The City has included this language at the request of DPD, the Washington Defender Association (WDA), and several community organizations, who have represented to the City that this language is necessary for the vacations and dismissals requested by this motion to be recognized by federal immigration authorities. The City

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has a longstanding policy of treating citizens and noncitizens equally in its criminal justice system to the extent possible under the law and supports doing so in these cases if possible. The City understands that DPD will further address this issue in its response in support of this motion and that WDA and several community organizations intend to file and amicus pleading further explaining the immigration issues.

E. <u>CONCLUSION</u>

Based on the forgoing argument, this court should vacate the judgment in these cases and dismiss the complaints.

Respectfully submitted this 27 day of April, 2018.

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